## Memorandum

Special Item No. 1



(Public Hearing 10-3-12)

Date:

May 16, 2012

То:

Honorable Chairman Joe A. Martinez

And Members, Board of County Commissioner's

From:

Carlos A. Gimenez

Mayor

Subject:

Ordinance Acting upon the October 2011 Cycle of Applications to Amend the

Comprehensive Development Master Plan (Standard Applications)

#### **Recommendation**

It is recommended that the Board of County Commissioners (Board) take action on the attached ordinance (Special Item No. 2), which provides for the Board to adopt, adopt with change or deny the October 2011 Cycle Applications to amend the Comprehensive Development Master Plan (CDMP). It is recommended that first reading occur at the conclusion of the public hearing scheduled for May 16, 2012 at 9:30 AM in the Commission Chamber. This public hearing is to address the transmittal of applications filled in the October 2011 CDMP Amendment Cycle, to the State Land Planning Agency and other state and regional agencies (reviewing agencies) for review and comments pursuant to Section 163.3184, Florida Statutes. It is further recommended that final action be taken on the ordinance at the conclusion of the public hearing that is currently scheduled for October 2012.

#### <u>Scope</u>

The CDMP is a broad-based countywide policy-planning document to guide future growth and development to ensure the adequate provision of facilities and services for existing and future populations in Miami-Dade County and maintain or improve the quality of the natural and manmade environment. While the adopted text of the CDMP generally applies countywide, individual, site-specific Land Use Plan map amendment applications may have localized impact on one or more Commission Districts. For example, Application No. 1 is located in District 2 (Commissioner Monestime); Application No. 2 is located in Commission District 11 (Commissioner Martinez); and Application No. 3 is located in Commission District 9 (Commissioner Moss).

#### Fiscal Impact

Fiscal impact means the cost to the County of implementing the activities or actions that would be incurred after approval of an ordinance. Ordinance No. 94-238 requires a statement of fiscal impact on all activities and actions resulting from approval of an ordinance. In addition, Ordinance No. 01-163 requires the review procedures for amendments to the Comprehensive Development Master Plan to include, for any proposed land use change, a written evaluation of the estimated incremental and cumulative impact to Miami-Dade County for bringing such public infrastructure to the area, as well as, annual operating costs. Also, in accordance with Resolution No. 530-10, County departments are required to include detailed financial costs and budgetary impact analysis for items that have a fiscal impact to the County. Information on the fiscal impact of each CDMP amendment application is contained in the Appendices at the end of each application review in the document titled, "Initial Recommendations October 2011

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Applications to Amend the Comprehensive Development Master Plan," dated February 25, 2012.

Fiscal impact from approved Land Use Plan map amendment applications vary depending on the type of request and location. For example, proposals involving non-residential developments have less impact on public infrastructure and services than proposals involving residential developments. For example, according to Miami-Dade Water and Sewer Department, if the property subject to Application No. 1 were developed with the proposed industrial and retail uses pursuant to the proffered Declaration of Restrictions (covenant), the annual operating and maintenance costs for water and sewer service to the application site are estimated at \$171,643. If the subject property were developed with the proposed industrial uses and the maximum allowable residential development, in place of retail, the annual operating and maintenance costs for water and sewer service are estimated at \$586,775. The property subject to Application No. 2 is prohibited by an existing covenant from being developed with residential uses. If the site were developed with retail uses, the annual operating and maintenance costs for water and sewer service are estimated at \$77,454. If the requested deletion of the existing covenant is approved and the property developed with the maximum allowed 546 single-family attached dwelling units, the annual operating and maintenance costs for water and sewer service are estimated at \$113,475. For Application No. 3, if approved, and the subject site were developed with the proposed 370,000 square feet of retail use and 900 single-family attached units, pursuant to the proffered covenant, the annual operating and maintenance costs are estimated at \$229,766. If the site were developed without the restrictions in the proffered covenant with 1.118,793 square feet of retail uses, and 957 single family attached units, the annual operating and maintenance costs for water and sewer service are estimated at \$328,069.

#### Housing Impact

The October 2011 Cycle Applications have the potential to reduce or increase the County's housing supply, based upon the application site's current Land Use Plan map designation, the requested Land Use Plan map designation, and voluntary restrictions on residential density. For example, the property subject to Application No. 1 could be developed with a maximum of 1,736 residential units under the current Land Use Plan map designations of "Parks and Recreation" and "Low-Medium Density Residential (6 to 13 dwelling units/gross acre)". Under the proposed amendment, the application site could be developed with a maximum of 2,886 dwelling residential units. Therefore, if approved, the proposed amendment could increase the County's housing supply by 1,150 dwelling units. The site subject to Application No. 2 is restricted by an existing covenant that prohibits residential development on the application site. This application requests the release and deletion of the existing covenant, and if approved, the subject property could be developed with a maximum of 546 residential units; thus, 546 residential units could be added to the County's housing supply. The site subject to Application No. 3 is restricted by a covenant to the development of a maximum 1,200 dwelling units. This application requests a land use designation change to allow for additional retail on a portion of the property together with the release of the existing covenant and the acceptance of a new covenant that would further restrict the number of residential units that could be developed on the application site to 900. Therefore, if approved, the proposed amendment would reduce the County's housing supply by 300 dwelling units.

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#### **Track Record/Monitor**

Amendments to the CDMP do not involve contracts so a Track Record/Monitor is not applicable.

#### Background

Four (4) applications were filed during the October 2011 Cycle of Applications to amend the CDMP, of which two (Application Nos. 1 and 3) request amendments to the Adopted 2015 and 2025 Land Use Plan map and two (Application Nos. 2 and 4) request amendments to the CDMP Land Use Element text. The attached ordinance (Special Item No. 2) provides for final action on standard amendment Application Nos. 1, 2, 3 and 4.

A resolution accompanying this ordinance (Special Item No. 1) requests review and comments by the reviewing agencies on—all transmitted applications. It is estimated that the reviewing agencies will return their comments to Miami-Dade County by July 2012. The County is required to take final action on the pending October 2011 Cycle Applications within 60 days after receipt of comments from the reviewing agencies. The Sustainability, Planning and Economic Enhancement Department may issue final recommendations and the Planning Advisory Board, acting as the Local Planning Agency, may conduct an additional public hearing and may also issue final recommendations between the time the reviewing agencies issue their comments and the Board conducts its final public hearing. By approving this ordinance on first reading, the Board is in a position to conduct a public hearing and take final action on the pending October 2011 Cycle Applications after receipt of comments from the reviewing agencies.

Jack Osterholt Deputy Mayor

TO:	Honorable Chairman Joe A. Martinez and Members, Board of County Commissioners	DATE:	October 3, 2012		
FROM:	R. A. Cuevas, Jr. County Attorney	SUBJECT:	Special Item No. 1		
. Р	lease note any items checked.				
ent-value	"3-Day Rule" for committees applicable if raised				
	6 weeks required between first reading and public hearing				
<b>-</b>	4 weeks notification to municipal officials required prior to public hearing				
	Decreases revenues or increases expenditu	res without bal	ancing budget		
	Budget required				
	Statement of fiscal impact required				
	Ordinance creating a new board requires detailed County Manager's report for public hearing				
	No committee review				
	Applicable legislation requires more than 3/5's, unanimous) to approve	a majority vote	(i.e., 2/3's,		
	Current information regarding funding so	•			

Approved	<u>Mayor</u>	Special Item No. 1
Veto		10-3-12
Override		
	ORDINANCE NO.	

ORDINANCE RELATING TO MIAMI-DADE COUNTY COMPREHENSIVE DEVELOPMENT MASTER PLAN; PROVIDING DISPOSITION OF APPLICATIONS FILED IN OCTOBER 2011 CYCLE TO AMEND, MODIFY, ADD TO OR CHANGE COMPREHENSIVE DEVELOPMENT MASTER PLAN; PROVIDING SEVERABILITY, EXCLUSION FROM THE CODE AND AN EFFECTIVE DATE

WHEREAS, the Miami-Dade Board of County Commissioners (Board) has provided a procedure (codified as Section 2-116.1 of the Code of Miami-Dade County, Florida) to amend, modify, add to or change the Miami-Dade County Comprehensive Development Master Plan (CDMP); and

WHEREAS, Miami-Dade County's procedures reflect and comply with the procedures for adopting or amending local comprehensive plans as set forth in Section 163, Part II, Florida Statutes; and

WHEREAS, Section 2-116.1 of the Code of Miami-Dade County, Florida, provides procedures for amending the CDMP, which comply with the requirements of the foregoing State Statutes; and

WHEREAS, four (4) applications to amend the CDMP were filed on or before October 31, 2011 and are contained in the document titled "October 2011 Applications to Amend the Comprehensive Development Master Plan," dated December 2, 2011; and

WHEREAS, of the four (4) applications, two (2) Land Use Plan map amendments (Application Nos. 1 and 3) and two (2) text amendments to the CDMP (Application Nos. 2 and 4), were filed by private parties; and

**WHEREAS**, Miami-Dade County's procedures provide for the expedited processing of small-scale amendments as defined in section 163.3187, Florida Statutes; and

WHEREAS, no small-scale amendment applications were filed during the October 2011

Cycle of Applications to amend the CDMP; and

WHEREAS, the Sustainability, Planning and Economic Enhancement Department (Department) issued its initial recommendations addressing the October 2011 Cycle Applications in a report titled "Initial Recommendations October 2011 Applications to Amend the Comprehensive Development Master Plan", dated February 25, 2012, as required by Section 2-116.1, Code of Miami-Dade County, and may issue final recommendations on transmitted applications prior to final action by the Board; and

WHEREAS, affected Community Councils have conducted optional public hearings pursuant to Section 2-116.1(3)(e), Code of Miami-Dade County, to address applications to amend the Comprehensive Development Master Plan that would directly impact their respective council areas and issued recommendations to the Planning Advisory Board and the Board; and

WHEREAS, the Planning Advisory Board, acting as the Local Planning Agency, conducted a duly noticed public hearing on April 16, 2012, to address the October 2011 Cycle Applications, the recommendations of the Department and the affected community councils, to formulate recommendations regarding the adoption of the October 2011 Cycle Applications, and to address the transmittal of standard October 2011 Cycle Applications to the State Land Planning Agency and other state and regional agencies (reviewing agencies) pursuant to Section 163.3184, Florida Statutes, for review and comment; and

**WHEREAS**, at its April 16, 2012 public hearing, the Planning Advisory Board, acting as the Local Planning Agency, made recommendations to the Board regarding transmittal of standard amendment Application Nos. 1, 2, 3 and 4; and

WHEREAS, the Board must take final action to Adopt, Adopt With Change or Deny applications to amend the CDMP no later than sixty (60) days after receipt of written comments from the reviewing agencies addressing transmitted applications; and

WHEREAS, all existing lawful uses and zoning in effect prior to an amendment to the CDMP are deemed to remain consistent with this Plan as amended unless the Board, in conjunction with a particular zoning action, finds such pre-existing zoning or uses to be inconsistent with the CDMP based upon a planning activity or study addressing the criteria set forth in this Plan; and

WHEREAS, the approval of an amendment to the CDMP does not assure favorable action upon any application for zoning or other land use approval but is part of the overall land use policies of the County; and

WHEREAS, any application for zoning or other land use approval involves the application of the County's overall land use policies to the particular request under consideration; and

WHEREAS, the County's overall land use policies include, but are not limited to, the CDMP in its entirety and the County's land development regulations; and

WHEREAS, this Board has conducted the public hearing required by the referenced procedures preparatory to enactment of this ordinance,

# NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA:

Section 1. All matters set forth in the preamble are found to be true and are hereby incorporated by reference as if set forth verbatim and adopted.

Section 2. This Board hereby desires to take action on applications filed for review during the October 2011 Cycle for amendments, modifications, additions, or changes to the

### CDMP as follows:

Application Number	Applicant/Representative Location and Size Requested Amendments to the CDMP Land Use Plan Map or Text	Final Action
1	Rosal Westview, LLC/Jeffrey Bercow, Esq. & Melissa Tapanes Llahues, Esq.	
	Between NW 22 Avenue and NW 27 Avenue, and between NW 132 Street and NW 107 Street (±196 Gross Acres; ±180.4 Net Acres)	
	1. From: Parks and Recreation (±191.6 gross acres); and Low-Medium Density Residential (6 to 13 dwelling units per gross acre; ±4.4 gross acres)	
	To: Industrial and Office (±148.1 gross acres; Part 1 & Part 4 of Application site) and Business and Office (±47.9 gross acres; Part 2 & Part 3 of Application site);	
	2. Revise the Restrictions Table in the Land Use Element on page I-74.1 of the CDMP to include the proffered Declaration of Restrictions, if accepted by the Board.	
	Standard Amendment	
2	Kendall Investors 172, LLC./Juan J. Mayol, Esq.	
	South of SW 88 Street/Kendall Drive and west of SW 167 Avenue (±42 Gross Acres; 38.5 Net Acres)	
	Release and delete current Declaration of Restrictions that prohibits residential development on the 42-acre application area from the Restrictions Table in the Land Use Element on Page I-74.1 of the CDMP.	
	Standard Amendment	
3	RAM Development Company/Juan J. Mayol, Esq. Joseph G. Goldstein, Esq., Tracy R. Slavens, Esq.	
	Southwest corner of SW 124 Avenue and SW 152 Street (±141.57 Gross Acres; 137.89 Net Acres)	
	1. From: Low-Medium Density Residential Communities (6 to 13 dwelling units/gross acre)	
	To: Business and Office on Parcel A (±67.89 gross acres) of the application site;	
	2. Release current Declaration of Restrictions governing the overall application site; and	
	3. Revise the Restrictions Table in the Land Use Element on	

i	Applicant/Representative Location and Size	
- ^	Requested Amendments to the CDMP Land Use Plan Map or Text	Final Action
	page I-74.1 of the CDMP, as necessary, to include the new proffered Declaration of Restrictions, if accepted by the Board.	
	Standard Amendment	
4	Cemex Construction Materials Florida, LLC /Kerri L. Barsh, Esq.	
	Revise the third paragraph of the "Agriculture" land use category text, on page I-59 of the Land Use Element to exempt existing quarrying and ancillary uses and the expansion thereof in areas designated Agriculture from the requirements of Land Use Element Policy LU-3F.	
	Standard Amendment	

Section 3. If any section, subsection, sentence, clause or provision of this ordinance is held invalid, the remainder of this ordinance shall not be affected thereby. If any application or portion of an application is found to be not in compliance pursuant to Section 163.3184, Florida Statues, the remainder of the application subject to such a finding, and the remaining applications adopted by this ordinance shall not be affected thereby.

Section 4. It is the intention of the Board, and it is hereby ordained that the provisions of this ordinance shall be excluded from the Code of Miami-Dade County, Florida.

Section 5. This ordinance (overall amendment) shall become effective ten (10) days after the date of enactment, unless vetoed by the Mayor, and if vetoed, shall become effective only upon an override by this Board; however, pursuant to Section 163.3184(3)(c)4, Florida Statues, the effective date of any individual plan amendment included within the overall amendment shall be 31 days after the State Land Planning Agency notifies the local government that the plan amendment package is complete, if the amendment is not timely challenged. If timely challenged, the amendment shall become effective on the date the State Land Planning

Agency or the Administration Commission enters a final order determining the adopted amendment to be in compliance. No development orders, development permits, or land uses dependent on such individual amendment may be issued or commence before it has become effective. If a final order of noncompliance is issued by the Administration Commission, the individual amendment may nevertheless be made effective by adoption of a resolution affirming its effective status, a copy of which resolution shall be filed with the Clerk of the Board and sent to the State Land Planning Agency.

PASSED AND ADOPTED:

Approved by County Attorney as to form and legal sufficiency.

Prepared by:

Craig H. Coller